

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 CIAE-00 INR-07

NSAE-00 SAJ-01 L-03 ACDA-05 PRS-01 /056 W

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SECDEF WASHDC

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CINCUSAFE

CINCUSAREUR

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 6134

E.O. 11652: GDS

TAGS: MPOL NATO

SUBJECT: HILEX PLAY OF TRANSPORT OF REINFORCEMENTS

REFS: A. USNATO 5810 DTG 241751Z OCT 75 NOTAL

B. STATE 262887 DTG 060101Z NOV 75 NOTAL

THERE FOLLOWS BELOW DRAFT PLAY OF
TRANSPORT OF REINFORCEMENTS IN HILEX-7 (AC/287(H-7)-WP/7
(3RD REVISED)) PREPARED BY CEP DIRECTORATE (HERZOG).

BEGIN TEXT:

PLAY OF TRANSPORT OF REINFORCEMENTS IN HILEX-7

NOTE BY THE CIVIL EMERGENCY PLANNING DIRECTORATE

REF: AC/287(H-7)-DS/3, PARAGRAPHS 9-12

I AM ATTACHING HERETO THE REVISED PROPOSALS CONCERNING
PLAY OF TRANSPORT OF REINFORCEMENTS IN HILEX-7. THIS
REVISION WAS AGREED AT THE PLANNING GROUPS MEETING ON
23RD OCTOBER, 1975, SUBJECT TO CONFIRMATION BY THE UNITED
STATES.

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2. IT DIFFERS FROM EARLIER VERSIONS OF AC/287(H-7)-
WP/7 AS TO TIMING AND CONTROL OF PLAY. THE AIRLIFT OF THE
TWO DIVISIONS FROM THE UNITED STATES WILL BE PLANNED AS A
NATIONAL EXERCISE FOR MAY 1976, THEREBY ALLOWING PLAYERS

THE INFORMATION ON THE TIME PHASED UNITED STATES REQUIREMENTS FOR THE TRANSPORTATION OF EXTERNAL REINFORCEMENTS (1), TO BE PART OF THE PRE EXERCISE SETTING. ON E-DAY THE UNITED STATES AUTHORITIES WILL OFFER TO ADVANCE THE DATE OF THE ARRIVAL OF THE TWO DIVISIONS BEFORE THE PLANNED EXERCISE DATE. IN THE COURSE OF SOLICITING VIEWS OF THE DPC, THE UNITED STATES PERMANENT REPRESENTATIVE WILL ALSO REQUEST A MILITARY ASSESSMENT OF SUCH ACTION FROM SACEUR THROUGH THE MILITARY COMMITTEE AND AN EXAMINATION BY THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE OF THE PRACTICAL DIFFICULTIES WHICH MIGHT BE ENCOUNTERED.

(1) PRESENTLY IN AC/287(H-7)-WP/10. TO BE ISSUED AS AN ANNEX TO THE PRE EXERCISE SETTING.

3. A SEVERE DISRUPTION OF THE NORMAL AIR LOCS AND ADDITIONAL INDICATORS OF INCREASE WARSAW PACT PREPARATIONS WILL BE USED AS RATIONALE FOR GETTING DPC APPROVAL FOR PLANNING ON EARLIER DEPLOYMENT. IN THE EVENT OF A NEGATIVE OR DELAYED DECISION BY THE DPC ADDITIONAL INCIDENTS WILL BE INJECTED WHICH WILL FURTHER AGGRAVATE THELOC SITUATION AND/OR THE LEVEL OF WARSAW PACT MILITARY PREPAREDNESS.

4. INCIDENTS PRESENTLY LISTED IN AC/287(H-7)-WP/10 WILL BE DISTRIBUTED AS A SEPARATE DOCUMENT WHILE SOME OF THEM WILL BE MODIFIED TO BE INCLUDED IN THE PRE EXERCISE SETTING. ADDITIONAL INCIDENTS NEED TO BE DEVELOPED FOR INJECTION BY THE DIRECTING STAFF AS NECESSARY TO PROMPT A DECISION BY THE DPC.

5. CANADIAN PROPOSALS (1) TO MOVE THE CAST CC WILL BE MADE TO THE DPC SUBSEQUENT, BUT DIRECTLY RELATED, TO THE US PROPOSALS FOR ADVANCING THE ARRIVAL DATES OF ITS TWO DIVISIONS. ADDITIOAL INPUTS REGARDING THE TRANSPORT OF THE CANADIAN CAST CC WILL BE PREPARED IN ADVANCE FOR INJECTION
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BY CANADA DURING THE EXERCISE IN CONSULTATION WITH THE DIRECTING STAFF.

6. INPUTS REGARDING THE MOVEMENT OF UNITED KINGDOM TROOPS AND EQUIPMENT (2) SHOULD BE PREPARED IN ADVANCE BY THE UNITED KINGDOM IN COOPERATION WITH THE INTERNATIONAL STAFF. THESE INPUTS WILL BE INJECTED BY THE UNITED KINGDOM DURING THE EXERCISE IN CONSULTATION WITH THE DIRECTING STAFF.

(SIGNED) J.H. HERZOG

(1) PRESENTLY ANNEX B TO AC/287(H-7)-WP/7(2ND REVISE)
(2) ORIGINALLY PROPOSED IN ANNEX C TO AC/287(H-7)-WP/7
(2ND REVISE)

PLAY OF TRANSPORT OF REINFORCEMENTS

THE TRANSPORT PLAY FOR HILEX-7 SHOULD BE DEVELOPED TO INCLUDE THE EXAMINATION AND TESTING OF THE PREPARATORY STEPS AND PLANNING ACTIONS FOR A POSSIBLE ALLIED BUILD UP AND IMMINENT REINFORCEMENT OF NATO FORCES. THIS WILL EXERCISE NATIONAL AND NATO CIVIL EMERGENCY PREPAREDNESS PROCEDURES, INCLUDING ANY NECESSARY STEPS TO MAINTAIN CIVIL ECONOMY AND THE BUILD UP OF CRITICAL COMMODITIES.

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2. ALERT MEASURES ENVISAGED FOR THIS EXERCISE ARE LIMITED TO MILITARY VIGILANCE AND CERTAIN STEPS OF SIMPLE ALERT LATE IN THE EXERCISE. ACCORDINGLY, PLANS AND PREPARATIONS TO BRING IN TO OPERATION THE NCWAS SHOULD ALSO BE ADDRESSED BY THE HOST NATIONS.

3. THE INITIAL PHASE OF A PLANNED BUILD UP COULD INVOLVE AN INCREASE OF MERCHANT SHIPS ARRIVING IN BOTH THE NORTHERN AND SOUTHERN REGIONS OF EUROPE. IF THE CRISIS CONTINUES TO ESCALATE AND US CONTINGENCY PLANS ARE REQUESTED TO BE EXECUTED, SHIP ARRIVALS COULD BE EXPECTED BY
IN ADDITION TO A FORECAST OF INCREASED U SHIPPING, OTHER ALLIED NATIONAL SHIPPING REQUIREMENTS MAY ALSO INCREASE, WHICH COULD RESULT IN A PROJECTED SHORTAGE OF SPECIALISED SHIPPING TO MEET CURRENT AND FORECASTED CIVIL AND MILITARY SEALIFT REQUIREMENTS.

4. IN ORDER TO EXERCISE NATO CONSULTATION PROCEDURES AND HOST NATION RECEPTION FACILITIES, THE UNITED STATES

REPRESENTATIVE WILL ON E-DAY SOLICIT THE VIEWS OF THE DPC
AND NATO MILITARY AUTHORITIES AS TO THE DESIRABILITY OF
ADVANCING THE DATE OF THE INITIAL DEPLOYMENT OF TWO DIVISIONS
BEFORE THE PLANNED EXERCISE DATE. THE RATIONALE FOR THIS
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REQUEST IS THAT THE AVAILABILITY OF THE PREPLANNED LOC IS IN
QUESTION. A NUMBER OF SITUATIONS ARISING FROM LABOUR UNREST,
UNEMPLOYMENT, CIVIL DISORDERS AND WAGE DEMANDS IN PART-
ICULAR SEGMENTS OF THE TRANSPORT INDUSTRY, ALL OF WHICH WILL TAKE
SOME TIME TO SETTLE, WILL BE USED TO DISRUPT EXISTING PLANS.

5. AS PREPARATORY STEPS, HOST NATIONS WILL BE CALLED
UPON TO PROVIDE RESOURCES FOR AIRFIELD RECEPTION AND
TRANSPORTATION OF THESE FORCES. EXTREME WEATHER AND/OR
EQUIPMENT FAILURES AT PRE PLANNED RECEPTION AIRFIELDS COULD
OCCUR WHICH WOULD FORCE THE APPROPRIATE AUTHORITIES TO EXAMINE
CONTINGENCY PLANS FOR THE DIVERSION OF REINFORCING
UNITS TO CIVIL AIRFIELDS. ANIT MILITARY DEMONSTRATIONS IN
SELECTED AREAS COULD ALSO REQUIRE THE PLANNING FOR USE OF
ALTERNATE AIRFIELDS, WHICH IN TURN COULD GENERATE UN-
PROGRAMMED REQUIREMENTS FOR INTRATHEATRE MOVEMENT OF MILITARY
FORCES. THIS WOULD REQUIRE EVALUATION OF THE LIKELY IMPACT
ON NATIONAL TRANSPORT AS ALLIED NATIONS PLACE AN INCREASING
LOAD ON HOST NATION RESOURCES, WHICH WOULD ULTIMATELY
REQUIRE THE ESTABLISHMENT OF PRIORITIES BY CIVIL AND MILITARY
AUTHORITIES.

6. CLOSELY ASSOCIATED WITH THIS SITUATION, THE ALLIES
PLAN TO CONSIDER HOW TO DISCHARGE LARGE CONTAINER-
SHIPS IN THE RELATIVELY SECURE PORTS ON THE WESTERN SIDE OF
THE UK FOR TRANSHIPMENT OVERLAND AND FURTHER MOVEMENT BY
SMALL COASTAL VESSELS ACROSS THE CHANNEL. THESE PROCEDURES
WOULD BE NECESSARY TO INSURE A RESUPPLY CAPABILITY IN THE
EVENT MAJOR CONTAINER PORTS ON THE CONTINENT ARE DENIED AS A
RESULT OF SUBSEQUENT EVENTS. ACCORDINGLY, USER NATIONS
REQUEST HOST NATIONS AUTHORITIES TO ACTIVELY BILATERAL
AGREEMENTS WHICH SUPPORT THE ESTABLISHMENT OF A WARTIME LINE
OF COMMUNICATIONS THROUGH THE BENELUX COUNTRIES TO THE FRG.
SEVERAL ACTION/REQUESTS FOR SUPPORT FOR THE NECESSARY
CIVIL RESOURCES TO SUPPORT THIS LOC SHOULD BE EXERCISED
DURING THE PLAY OF HILEX-7.

7. THROUGHOUT THE FURTHER DEVELOPMENT OF HILEX-7,
PLANNERS SHOULD ATTEMPT TO DEVELOP PROBLEMS WHICH EXERCISE
THE CIVIL BODIES OF NATO IN CONCERT WITH THE NATO MILITARY
COMMANDERS WHO ARE INVOLVED IN PLANNING FOR THE RECEPTION
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OF REINFORCEMENTS AND ESTABLISHMENT OF WARTIME LINES OF

COMMUNICATION. IN PARTICULAR, THE WARTIME LOC IS A MULTI-NATIONAL FUNCTION WHICH REQUIRES CLOSE MILITARY CIVIL COOPERATION.

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